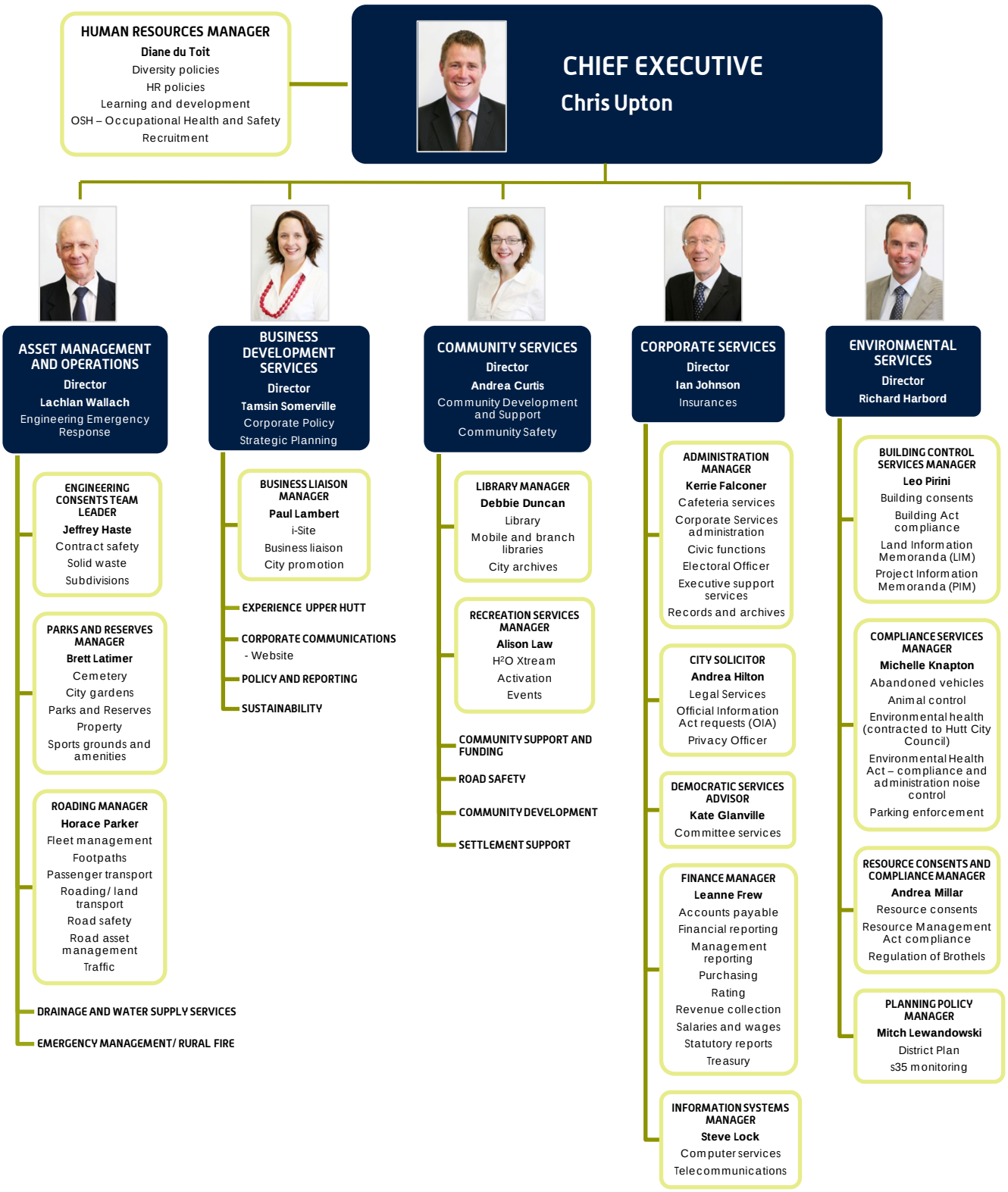Council structure